1	PROHIBITED GANG ACTIVITY
2	2009 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Jon J. Greiner
5	House Sponsor: Curtis Oda
6	
7	LONG TITLE
8	Committee Note:
9	The Law Enforcement and Criminal Justice Interim Committee recommended this bill.
10	General Description:
11	This bill amends the Criminal Code by creating the offense of failure to disperse from
12	loitering in a public place by groups that include gang members.
13	Highlighted Provisions:
14	This bill:
15	 provides that a peace officer may order a group to disperse if the group includes
16	persons an officer reasonably believes to be gang members and is in an area where
17	loitering of groups that include gang members is prohibited by the local law
18	enforcement agency;
19	 requires that the officer warn the group that failure to disperse is subject to arrest;
20	 requires municipal and county legislative bodies to designate areas in their
21	jurisdictions where police officers may require groups that include gang members to
22	disperse;
23	 provides that failure to disperse upon the order of an officer is a class B
24	misdemeanor, and a subsequent failure to disperse is a class B misdemeanor subject
25	to a fine of \$100;
26	 provides that if, after being ordered to disperse, a member of the group loiters again

within specified times and at specified places, the person is guilty of a class B



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28	misdemeanor and is subject to a fine of \$100;
29	 requires that officers receive training to ensure protection of the constitutional right
30	of collective advocacy;
31	 requires that officers receive training on identification of gang members and
32	criminal street gangs; and
33	provides definitions.
34	Monies Appropriated in this Bill:
35	None
36	Other Special Clauses:
37	None
38	Utah Code Sections Affected:
39	ENACTS:
40	76-9-901 , Utah Code Annotated 1953
41	76-9-902 , Utah Code Annotated 1953
42	76-9-903 , Utah Code Annotated 1953
43	76-9-904 , Utah Code Annotated 1953
44	76-9-905 , Utah Code Annotated 1953
45	76-9-906 , Utah Code Annotated 1953
46	76-9-907 , Utah Code Annotated 1953
47 48	Be it enacted by the Legislature of the state of Utah:
49	Section 1. Section 76-9-901 is enacted to read:
50	Part 9. Prohibition of Gang Activity
51	<u>76-9-901.</u> Title.
52	This part is known as "Prohibition of Gang Activity."
53	Section 2. Section 76-9-902 is enacted to read:
54	76-9-902. Definitions.
55	As used in this part:
56	(1) "Criminal street gang" means an organization, association in fact, or group of three
57	or more persons, whether operated formally or informally:
58	(a) that is currently in operation:

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59	(b) that has as one of its substantial activities the commission of one or more predicate
60	gang crimes;
61	(c) that has, as a group, an identifying name or an identifying sign or symbol, or both;
62	<u>and</u>
63	(d) whose members, acting individually or in concert with other members, engage in or
64	have engaged in a pattern of criminal gang activity.
65	(2) "Gang loitering" means a person remains in one place under circumstances that
66	would cause a reasonable person to believe that the purpose or effect of that behavior is to
67	enable or facilitate a criminal street gang to:
68	(a) establish control over one or more identifiable areas;
69	(b) intimidate others from entering those areas; or
70	(c) conceal illegal activities.
71	(3) "Pattern of criminal gang activity" means committing, attempting to commit,
72	conspiring to commit, or soliciting the commission of two or more predicate gang crimes
73	within five years, if the predicate gang crimes are committed:
74	(a) (i) by two or more persons; or
75	(ii) by an individual at the direction of or in association with a criminal street gang; and
76	(b) with the specific intent to promote, further, or assist in any criminal conduct by
77	members of a criminal street gang.
78	(4) (a) "Predicate gang crime" means any of the following offenses:
79	(i) any criminal violation of:
80	(A) Title 58, Chapter 37, Utah Controlled Substances Act;
81	(B) Title 58, Chapter 37a, Utah Drug Paraphernalia Act;
82	(C) Title 58, Chapter 37b, Imitation Controlled Substances Act; or
83	(D) Title 58, Chapter 37c, Utah Controlled Substance Precursor Act;
84	(ii) Sections 76-5-102 through 76-5-103.5, which address assault offenses;
85	(iii) Title 76, Chapter 5, Part 2, Criminal Homicide;
86	(iv) Sections 76-5-301 through 76-5-304, which address kidnapping and related
87	offenses;
88	(v) any felony offense under Title 76, Chapter 5, Part 4, Sexual Offenses;
89	(vi) Title 76, Chapter 6, Part 1, Property Destruction;

90	(vii) Title 76, Chapter 6, Part 2, Burglary and Criminal Trespass;
91	(viii) Title 76, Chapter 6, Part 3, Robbery;
92	(ix) any felony offense under Title 76, Chapter 6, Part 4, Theft, except Sections
93	76-6-404.5, 76-6-405, 76-6-407, 76-6-408, 76-6-409, 76-6-409.1, 76-6-409.3, 76-6-409.6,
94	76-6-409.7, 76-6-409.8, 76-6-409.9, 76-6-410, and 76-6-410.5;
95	(x) Title 76, Chapter 6, Part 5, Fraud, except Sections 76-6-504, 76-6-505, 76-6-507,
96	76-6-508, 76-6-509, 76-6-510, 76-6-511, 76-6-512, 76-6-513, 76-6-514, 76-6-516, 76-6-517,
97	76-6-518, and 76-6-520;
98	(xi) Title 76, Chapter 6, Part 11, Identity Fraud Act;
99	(xii) Title 76, Chapter 8, Part 3, Obstructing Governmental Operations, except Sections
100	76-8-302, 76-8-303, 76-8-304, 76-8-307, 76-8-308, and 76-8-312;
101	(xiii) Section 76-8-508, which includes tampering with a witness;
102	(xiv) Section 76-8-508.3, which includes retaliation against a witness or victim;
103	(xv) Section 76-8-509, which includes extortion or bribery to dismiss a criminal
104	proceeding:
105	(xvi) Title 76, Chapter 10, Part 3, Explosives;
106	(xvii) Title 76, Chapter 10, Part 5, Weapons;
107	(xviii) Title 76, Chapter 10, Part 15, Bus Passenger Safety Act;
108	(xix) Title 76, Chapter 10, Part 16, Pattern of Unlawful Activity Act;
109	(xx) Section 76-10-1801, which addresses communications fraud;
110	(xxi) Title 76, Chapter 10, Part 19, Money Laundering and Currency Transaction
111	Reporting Act;
112	(xxii) Section 76-10-2002, which addresses burglary of a research facility; and
113	(xxiii) Title 41, Chapter 1a, Motor Vehicle Act:
114	(A) Section 41-1a-1313, regarding possession of a motor vehicle without an
115	identification number;
116	(B) Section 41-1a-1315, regarding false evidence of title and registration;
117	(C) Section 41-1a-1316, regarding receiving or transferring stolen vehicles;
118	(D) Section 41-1a-1317, regarding selling or buying a vehicle without an identification
119	number; and
120	(F) Section 41-1a-1318 regarding the fraudulent alteration of an identification number

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121	(b) "Predicate gang crime" also includes:
122	(i) any state or federal criminal offense that by its nature involves a substantial risk that
123	physical force may be used against another in the course of committing the offense; and
124	(ii) any felony violation of a criminal statute of any other state, the United States, or
125	any district, possession, or territory of the United States which would constitute any offense in
126	Subsection (4)(a) if committed in this state.
127	(5) (a) "Public place" means any location or structure to which the public or a
128	substantial group of the public has access, and includes:
129	(i) a sidewalk, street, or highway;
130	(ii) a public park, public recreation facility, or any other area open to the public;
131	(iii) a shopping mall, sports facility, stadium, arena, theater, movie house, or
132	playhouse, or the parking lot or structure adjacent to any of these; and
133	(iv) the common areas of schools, hospitals, apartment houses, office buildings,
134	transport facilities, and businesses.
135	(b) "Public place" includes the lobbies, hallways, elevators, restaurants and other
136	dining areas, and restrooms of any of the locations or structures under Subsection (5)(a).
137	Section 3. Section 76-9-903 is enacted to read:
138	76-9-903. Gang loitering Failure to disperse Penalties.
139	(1) When a law enforcement officer observes a person whom the officer reasonably
140	believes to be a member of a criminal street gang engaging in gang loitering in the presence of
141	one or more other persons in any public place where gang loitering is prohibited under Section
142	76-9-905, the police officer shall:
143	(a) inform all the persons that they are within an area in which loitering by a group
144	containing one or more criminal street gang members is prohibited;
145	(b) order all the persons in the group to disperse and remove themselves from within
146	sight and hearing of the location where the officer issues the order to disperse; and
147	(c) inform the persons that any person in the group will be subject to being charged
148	with a criminal offense and will also be subject to arrest if the person fails to promptly obey the
149	order to disperse.
150	(2) The officer under Subsection (1) shall also advise the persons the officer is
151	directing to disperse that each of the persons directed to disperse is subject to being charged

152	with a criminal offense and will also be subject to arrest if the person is again, within eight
153	hours after the current order to disperse is made:
154	(a) present in a public place with a group that includes one or more persons a peace
155	officer reasonably believes to be a member of a criminal street gang; and
156	(b) within sight or hearing of the location where the law enforcement officer is
157	currently issuing the order to disperse.
158	Section 4. Section 76-9-904 is enacted to read:
159	76-9-904. Failure to disperse Penalties.
160	(1) (a) Failure to comply with an order issued under Subsection 76-9-903(1)(b) to
161	disperse is a class B misdemeanor of failure to disperse.
162	(b) Any second and subsequent violation of Subsection (1)(a) is a class B misdemeanor
163	of failure to disperse and is subject to a fine of not less than \$100, unless the court finds
164	mitigating circumstances justifying a lesser punishment and makes that finding a part of the
165	court record.
166	(2) (a) A person is guilty of a class B misdemeanor of subsequent failure to disperse
167	who:
168	(i) is present in a public place with or as part of a group of two or more persons, and
169	that group includes one or more persons a peace officer reasonably believes to be a member of
170	a criminal street gang; and
171	(ii) is within sight or hearing of a location where a law enforcement officer issued an
172	order to the person to disperse under Section 76-9-903 within the prior eight hours.
173	(b) A violation of Subsection (2)(a) is subject to a fine of not less than \$100, unless the
174	court finds mitigating circumstances justifying a lesser punishment and makes that finding a
175	part of the court record.
176	Section 5. Section 76-9-905 is enacted to read:
177	76-9-905. Designation of areas where orders to disperse are authorized and gang
178	loitering is prohibited.
179	(1) Municipal and county legislative bodies shall, within their respective jurisdictions,
180	designate the areas within their jurisdictions that they have determined are subject to the
181	enforcement of Section 76-9-903 because criminal street gangs have been able to or are
182	attempting to:

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183	(a) establish control over these identifiable areas;
184	(b) intimidate others from entering those areas; or
185	(c) conceal illegal activities conducted in those areas.
186	(2) (a) Prior to designating areas subject to enforcement under Section 76-9-903, the
187	legislative body shall consult, as appropriate, with persons who are knowledgeable about the
188	effects of gang activity in areas where Section 76-9-903 may be enforced.
189	(b) Persons consulted under Subsection (2)(a) may include:
190	(i) members of local law enforcement agencies who have training or experience related
191	to criminal street gangs;
192	(ii) other agency personnel with particular knowledge of gang activities in the proposed
193	designated area;
194	(iii) elected and appointed officials of the area where the proposed designated area is
195	located; and
196	(iv) representatives of community-based organizations.
197	(3) The municipal or county legislative body shall develop and implement procedures
198	for periodic review and update of area designations it makes under Subsection (1).
199	Section 6. Section 76-9-906 is enacted to read:
200	76-9-906. Protection of constitutional rights.
201	(1) This section does not affect or limit any individual's constitutional right to engage
202	in collective advocacy activities that are protected by the constitution or laws of this state or by
203	the constitution or laws of the United States.
204	(2) The sheriff or chief of police shall issue a written directive to all agency employees
205	that provides information on preventing the enforcement of Section 76-9-903 against persons
206	who are engaged in constitutionally protected collective advocacy activities.
207	Section 7. Section 76-9-907 is enacted to read:
208	76-9-907. Training for participating law enforcement officers.
209	The sheriff or chief of police implementing this part shall ensure that all officers
210	charged with enforcing this part successfully complete appropriate training on identification of
211	gang members and criminal street gangs.

Legislative Review Note as of 11-19-08 1:30 PM

Office of Legislative Research and General Counsel

S.B. 16 - Prohibited Gang Activity

Fiscal Note

2009 General Session State of Utah

State Impact

Enactment of this bill will not require additional appropriations.

Individual, Business and/or Local Impact

Enactment of this bill may impact local justice courts however the impact is unquantifiable at this time.

1/27/2009, 3:39:31 PM, Lead Analyst: Syphus, G.

Office of the Legislative Fiscal Analyst